

The actors

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The collaborative response

Objectives

- **Outline the key actors with responsibilities at the national and international level within this approach**
- **Outline the rationale for having a collaborative (with sector responsibilities), rather than single agency approach to IDPs**

Who is responsible for IDPs?

Guiding Principle 3

“**National authorities** have the primary duty and responsibility to provide protection and humanitarian assistance to IDPs within their jurisdiction.”

Guiding Principle 25

« The primary duty and responsibility for providing humanitarian assistance to internally displaced persons lies with **national authorities**. »

Obligations of national authorities

- **Guiding principles: Guidance**
- **Human Rights law:**
 - **States shall "respect, protect, fulfil"**
 - **ESCR: "steps to the maximum of available resources"**
- **Humanitarian law:**
 - **"Respect and ensure respect", Art 3: "Bound to apply"**
 - **Additional Protocol II: "Shall apply"**
- **International Criminal Law: Individuals criminal responsible**

When there are gaps...

Principle 3-2:

- **IDPs can request assistance from the authorities**

Principle 25-2:

- **International organisations have the right to offer their support**

Access for international organisations

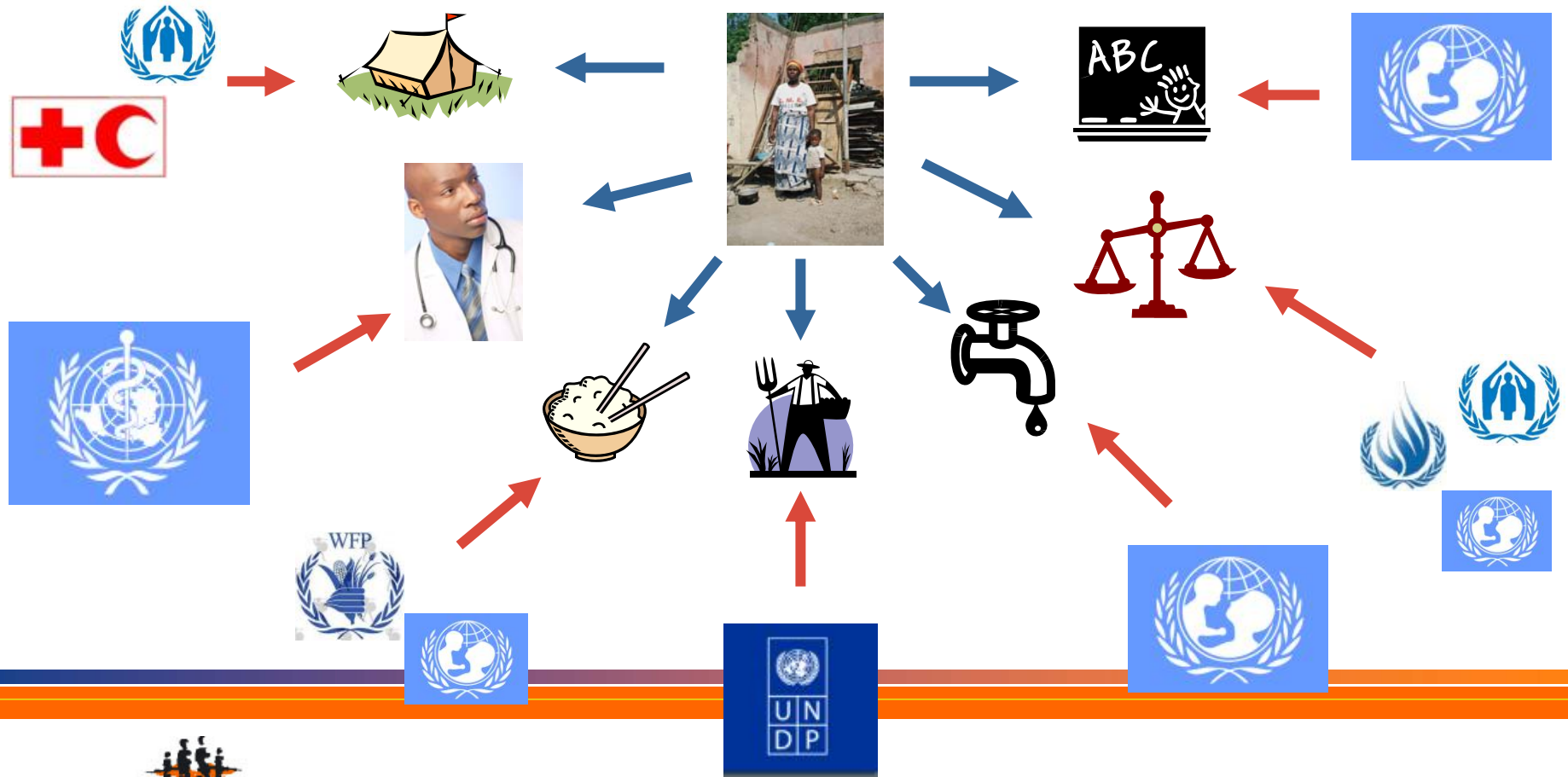
Principle 25:

- **Support should not be arbitrarily denied**
- **Free and rapid access should be granted**

Principle 30:

- **Access during the phase of return and resettlement**

IDPs have cross-cutting needs



Why a collaborative approach?

- **Cross sector issues**
- **Scope and magnitude of the crisis**
- **Sovereignty**
- **Lack of will to create a specific agency**

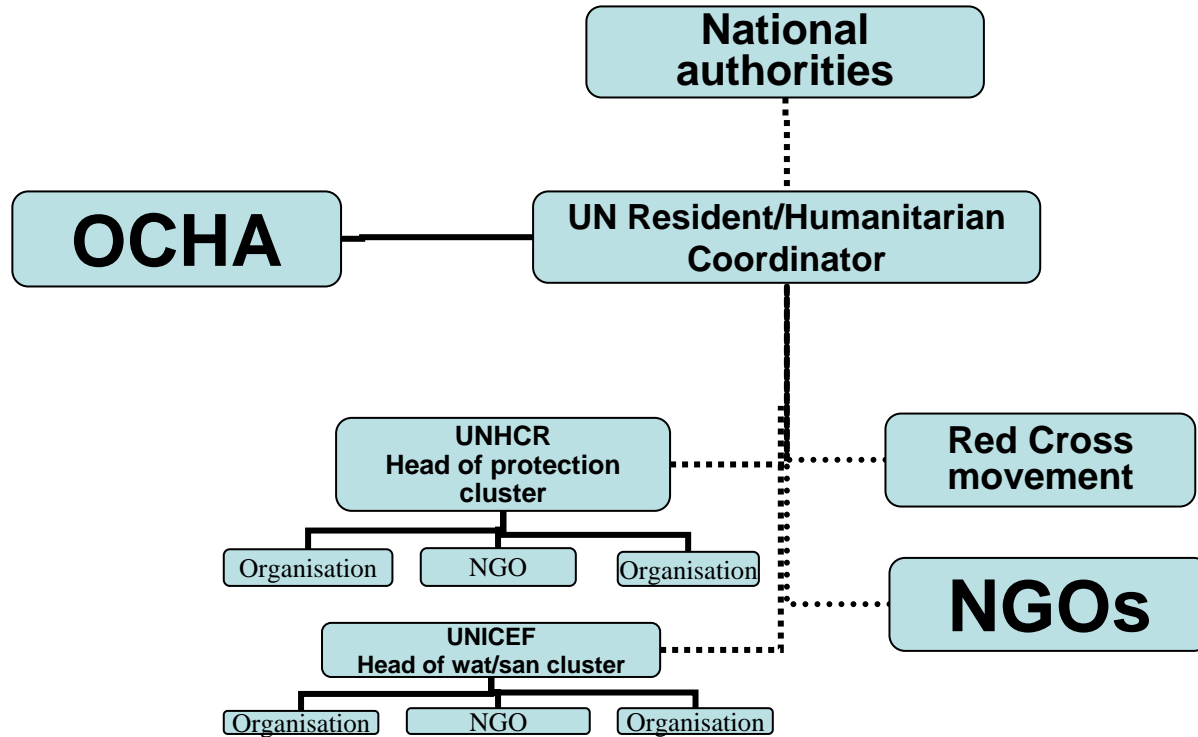
The collaborative approach

"A broad range of UN and non-UN governmental and non-governmental actors (including humanitarian, human rights, and development actors) work together in a transparent and cooperative manner to respond to the needs of IDPs on the basis of their individual mandates and expertise"

IASC Guidance to UN Humanitarian/Resident Coordinators and Country Teams, 2004

Responsibilities

Country level



UN Resident/Humanitarian Coordinator

Consultation with national authorities

Assessment of the authorities capacities

Advocacy for access to IDPs

Support to the appointment of a national IDP focal point

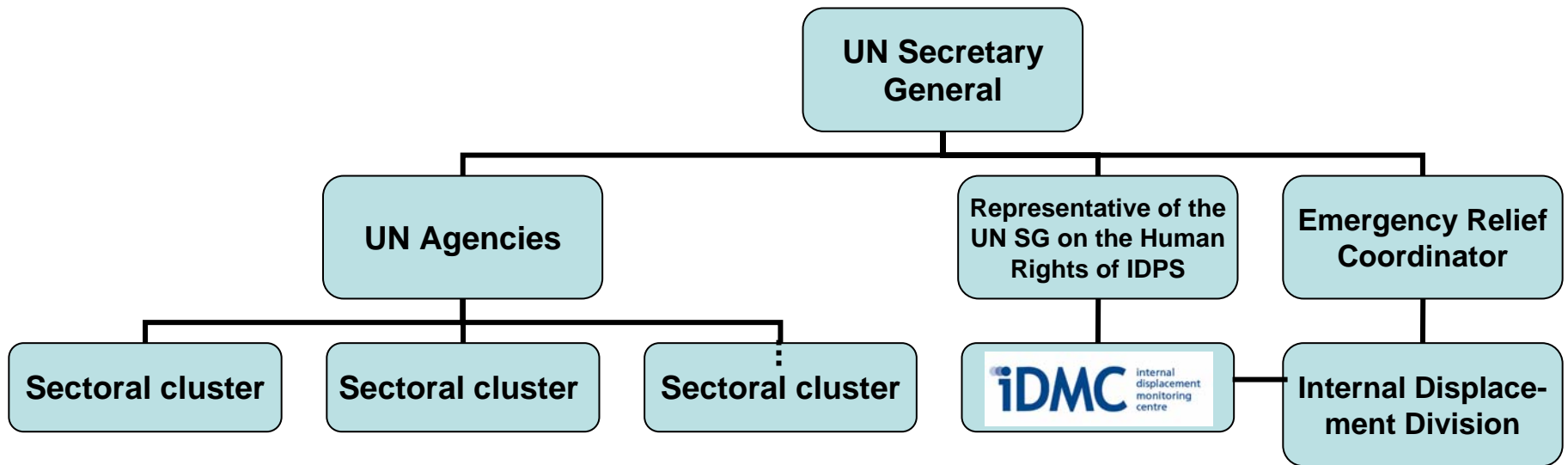
Strategic coordination of the UN's response to the needs of IDPs

**Oversees the development of a strategic action plan by the
UN Country Team**

Creation of IDP working group

Responsibilities

International level



The Representative on the human rights of IDPs

His activities:

- **Promote the Guiding Principles**
- **Undertake country visits to assess the situation of IDPs and the national and international response**
- **Assist in the development of domestic laws and policies**
- **Support to civil society**
- **Undertake policy-oriented research**



The Emergency Relief Coordinator

- **Global advocacy on both assistance and protection requirements**
- **Inter-agency coordination of protection and assistance to IDPs;**
- **Resource mobilisation and the identification of gaps in resources;**
- **Global information on IDPs**



UN OCHA: The IDP Division

- **Non-operational inter-agency team, created in 2002**
- **Attached to OCHA in Geneva**
- **Aim: to ensure and support the effective implementation of the collaborative approach**
- **Focus: selected countries where inadequate collaborative response or gaps to be addressed**
- **Activities:**
 - **deployment of IDP advisors to assist RC/HCs,**
 - **recommendations to ERC,**
 - **advocacy and awareness-raising among donors**
 - **Focus on limited number of countries**



The role of UNHCR

UNHCR has a « predisposition » to protect IDPs (except those displaced by natural or human-made disasters)

Ad-hoc involvement: only 5.4 million IDPs of concern to UNHCR at the end of 2004.

New

In 2005, UNHCR decided to get systematically involved in IDP situation and lead protection efforts of all relevant actors at the country level (protection cluster).

This decision will be implemented progressively.

Situations where UNHCR involvement in IDP protection could undermine the institution of asylum and the protection of refugees.



Mapping the actors (1)

- **Who are the institutions/organisations/other actors who can contribute to the response to internal displacement**
- **What can they provide**
- **What is expected from them**

Mapping actors (2)

